

Message Text

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C O N F I D E N T I A L SECTION 1 OF 3 USNATO 2833

E.O. 11652: GDS, 12-31-80

TAGS: MCAP, NATO

SUBJECT: DRAFT REPORT ON NATO FORCE GOALS

REF: A. USNATO 2777

B. USNATO 2819

FOLLOWING IS TEXT OF REVISED DRAFT PERM REPS REPORT TO MINISTERS
ON THE ADOPTION OF FORCE GOALS FOR THE PLANNING PERIOD 1975-1980,
TO BE CONSIDERED BY DPC ON MAY 27. TEXT REFLECTS MODIFICATIONS
TO FIRST DRAFT REPORT (REF A) AGREED TO BY DRC ON MAY 22 (REF B).
BEGIN TEXT

DRAFT REPORT BY THE DEFENCE PLANNING COMMITTEE IN
PERMANENT SESSION

INTRODUCTION

THE AGREED PROCEDURE (1) FOR DEFENCE PLANNING IN NATO
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CALLS FOR THE ESTABLISHMENT OF PLANNING TARGETS FOR NATO FORCES
(KNOWN AS "FORCE GOALS") IN EVERY SECOND YEAR. THESE ARE
DEVELOPED IN ACCORDANCE WITH THE MINISTERIAL GUIDANCE ISSUED BY
MINISTERS IN THE PREVIOUS YEAR.

2. ON (27TH MAY), 1974 THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION ADOPTED ON BEHALF OF MINISTERS FORCE GOALS FOR THE PERIOD 1975-1980. THESE FORCE GOALS ARE DERIVED FROM THE PROPOSALS ORIGINALLY SUBMITTED BY THE MAJOR NATO COMMANDERS, FROM THE EXAMINATION BY THE MILITARY COMMITTEE OF THESE PROPOSALS AND THE ASSOCIATED RISK(2), AND FROM THEIR EXAMINATION BY THE DEFENCE REVIEW COMMITTEE (3). WE ARE NOW CALLED UPON TO REPORT THE RESULTS OF THIS PROCESS TO MINISTERS.

3. THIS REPORT SUMMARIZES THE ECONOMIC BACKGROUND TO THE EXERCISE, THE MAIN FEATURES OF THE FORCE GOALS AND THE MILITARY VIEW OF THE RISKS ASSOCIATED WITH THEM. THIS DOCUMENT IS INTENDED TO BE READ IN CONJUNCTION WITH THE SEPARATE REPORT(4) ON ALLIANCE DEFENCE PROBLEMS FOR THE 1970S, WHICH IDENTIFIES THE CURRENT STRENGTHS AND WEAKNESSES OF NATO DEFENCE.

THE FORCE GOALS

4. THE FORCE GOALS ARE THOSE MEASURES WHICH THE MILITARY AUTHORITIES RECOMMEND AS NECESSARY TO IMPROVE NATO'S DEFENSIVE AND DETERRENT CAPABILITY OVER THE CURRENT PLANNING PERIOD AND WHICH WE BELIEVE ARE WITHIN THE ECONOMIC CAPABILITY OF THE ALLIANCE TO ACHIEVE. IN PRINCIPLE THEY SHOULD REPRESENT AN ADDITIONAL EFFORT OVER AND ABOVE NATIONAL DEFENCE PROGRAMMES; IN MANY CASES, HOWEVER, THE FORCE GOALS ENDORSE MEASURES ALREADY INCLUDED OR ENVISAGED BY COUNTRIES IN THEIR LONGER TERM PLANS. THE GOALS ARE LISTED INDIVIDUALLY IN THE SEPARATE REPORTS PREPARED ON EACH COUNTRY (5).

(1) DPC/D(71)10, 19 MAY, 1971

(2) MCM-14-74, 18TH FEBRUARY, 1974

(3) DPC/D(74)5 (GENERAL REPORT AND COUNTRY SERIES)

(4) DPC/D(74)9

(5) DPC/D(74)5, COUNTRY SERIES

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ECONOMIC FEASIBILITY

5. IN ADOPTING THESE AS PLANNING TARGETS FOR THE CURRENT PLANNING PERIOD, WE ENDORSE THE CONCLUSION OF THE DEFENCE REVIEW COMMITTEE THAT SOME OF THE PROPOSALS PUT FORWARD BY THE MILITARY AUTHORITIES WERE BEYOND THE RESOURCES OF THE ALLIANCE, BUT THAT THE FORCE GOALS WHICH THEY RECOMMENDED ARE WITHIN THE ECONOMIC CAPABILITY OF EACH COUNTRY TO ACHIEVE. THIS IS, HOWEVER, SUBJECT TO RESERVATIONS IN SPECIFIC TERMS ON BEHALF OF THE NETHERLANDS (1) AND THE UNITED KINGDOM (2) IN VIEW OF THE SPECIAL CONDITIONS NOW PREVAILING IN THOSE COUNTRIES. MOREOVER, IN THE CASE OF GREECE(3), TURKEY(4) AND PORTUGAL(5), WE HAVE IDENTIFIED SEPARATELY THOSE FORCE GOALS WHICH WE BELIEVE CAN

BE IMPLEMENTED FROM NATIONAL RESOURCES, AND THOSE FOR WHICH EXTERNAL AID WILL BE REQUIRED; IN THE CASE OF GREECE AND TURKEY, THE GOALS WHICH FALL INTO THE SECOND CATEGORY WILL BE CONSIDERED BY THE SPECIAL COMMITTEE SET UP IN NATO HEADQUARTERS FOR THIS PURPOSE LAST YEAR.

6. A GENERAL DESCRIPTION OF THE METHODOLOGY USED BY THE DEFENCE REVIEW COMMITTEE IN REACHING THESE CONCLUSIONS IS SET OUT IN THEIR GENERAL REPORT (6).

MAIN FEATURES OF THE FORCE GOALS

7. THE MAIN THRUST OF THE FORCE GOALS IS AS FOLLOWS:

(A) ARMY

- IMPROVED CAPABILITIES IN THE FIELDS OF ARMOUR/
ANTI-ARMOUR, LOW-LEVEL AIR DEFENCE, COMMAND
CONTROL AND COMMUNICATIONS, NBC DEFENCE, AND
ELECTRONIC WARFARE;

- MAINTENANCE OF AND IMPROVEMENTS IN MANNING,
TRAINING AND STOCK LEVELS IN ACCORDANCE WITH THE
ACE FORCE STANDARDS;

- REPLACEMENT OF COMBAT VEHICLES;

- REPLACEMENT OF HONEST JOHN AND SERGEANT SURFACE-
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TO-SURFACE MISSILE SYSTEMS;

- DEVELOPMENT OF PLANS FOR THE RECEPTION AND ONWARD
MOVEMENT OF EXTERNAL REINFORCEMENTS.

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C O N F I D E N T I A L SECTION 2 OF 3 USNATO 2833

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- (1) DPC/D(74)5 NETHERLANDS, PARAGRAPH 23, 24TH APRIL, 1974
 - (2) DPC/D(74)5 UNITED KINGDOM, PARAGRAPH 37, 18TH APRIL 1974
 - (3) DPC/D(74)5 GREECE, 26TH APRIL, 1974
 - (4) DPC/D(74)5 TURKEY, 17TH MAY, 1974
 - (5) DPC/D(74)5 PORTUGAL, 24TH APRIL, 1974
 - (6) DPC/D(74)5, GENERAL REPORT, 29TH APRIL, 1974
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(B) NAVY

- INCREASED SURVIVABILITY AND ANTI-SUBMARINE WARFARE
EFFECTIVENESS OF THE NATO MARITIME FORCES AND THEIR
READINESS AND AVAILABILITY, THROUGH THE REPLACEMENT
OF OLDER SHIPS WITH MODERN SHIPS OR BY THE MODERNIZA-
TION OF EXISTING SHIPS, THE INTRODUCTION OF NEW
SURFACE-TO-AIR, SURFACE-TO-SURFACE, AIR-TO-SURFACE
AND SUB-SURFACE-TO-SURFACE MISSILE SYSTEMS,
AND ELECTRONIC WARFARE AND NBC EQUIPMENT;

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- INTRODUCTION OF NEW CONCEPT OF ANTI-SUBMARINE WARFARE
(SEA CONTROL SHIPS);

- QUANTITATIVE AND QUALITATIVE INCREASES IN MARITIME
PATROL AIRCRAFT TO IMPROVE SURVEILLANCE;

- IMPROVED CAPABILITIES FOR GUIDED MISSILE FAST
PATROL BOATS TO COUNTER AMPHIBIOUS AND SURFACE
FORCES ATTACKS.

(C) AIR FORCE

-QUALITATIVE IMPROVEMENT OF EXISTING FORCES BY
REPLACEMENT OF OBSOLESCENT AIRCRAFT, INSTALLATION
OF ELECTRONIC WARFARE EQUIPMENT, AND
MODERNIZATION OF THE INVENTORY OF AIR MUNITIONS;

- PROVISION OF ACTIVE AIR DEFENCE OF AIRFIELDS;

-COMPLETION OF PLANS FOR RECEPTION AND SUPPORT OF
EXTERNAL REINFORCEMENTS.

ASSOCIATED RISK

8. WHEN FORWARDING THEIR FORCE PROPOSALS THE MILITARY COMMITTEE EXPRESSED THE VIEW⁽¹⁾ THAT WHEN THE TRENDS IN CONVENTIONAL NATO FORCES WERE COMPARED WITH THE IMPROVEMENTS BEING MADE IN WARSAW PACT FORCES, THE EXISTING GAP BETWEEN THE CONVENTIONAL CAPABILITIES OF THE WARSAW PACT AND NATO APPEARED TO BE WIDENING SOMEWHAT; THEY ADDED THAT IMPLEMENTATION OF THE RECOMMENDED FORCE PROPOSALS WOULD CONSTITUTE SIGNIFICANT PROGRESS TOWARDS DIMINISHING THIS TREND AND ENHANCING NATO'S CAPABILITY TO MAINTAIN A VIABLE CONVENTIONAL DEFENCE POSTURE DURING THE PERIOD.

9. SUBSEQUENTLY, HOWEVER, THE DEFENCE REVIEW COMMITTEE FELT IT NECESSARY DURING THEIR EXAMINATION OF THESE PROPOSALS TO RECOMMEND THE ELIMINATION OR AMENDMENT OF A NUMBER OF THEM IN ORDER TO BRING THE TOTAL WITHIN THE FIELD OF ECONOMIC FEASIBILITY. NEVERTHELESS, WE HAVE BEEN INFORMED BY THE MILITARY COMMITTEE ⁽²⁾
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(1) MCM-14-74, 18TH FEBRUARY, 1974

(2) DPC/R(74)....

THAT THE THRUST, PRIORITY AND OVERALL BALANCE OF THE ORIGINAL FORCE PROPOSALS HAS BEEN MAINTAINED IN THE FORCE GOALS, AND THAT THE MAGNITUDE OF THE INCREASED RISK ASSOCIATED WITH THEM IS NOT CONSIDERED SUFFICIENT TO WARRANT A CHANGE IN THEIR ORIGINAL ASSESSMENT.

RELATED ISSUES

10. DURING THE COURSE OF THE EXAMINATION BY THE DEFENCE REVIEW COMMITTEE, THOSE FORCE GOALS WHICH FALL INTO THE "NO COST/ LOW COST" CATEGORY HAVE BEEN IDENTIFIED SEPARATELY IN THE REPORT ON EACH COUNTRY ⁽¹⁾. ATTENTION HAS ALSO BEEN DRAWN TO THOSE MEASURES WHICH PROHIBIT THE OPPORTUNITY FOR STANDARDIZATION AND CO-OPERATION IN THE FIELD OF ARMS PROCUREMENT.

CONCLUSIONS

11. WE WISH TO ASSURE MINISTERS THAT THE FORCE GOALS WE HAVE ADOPTED ON THEIR BEHALF REPRESENT THE OUTCOME OF DETAILED AND SERIOUS STUDY FROM BOTH THE MILITARY AND ECONOMIC ASPECTS OF THE IMPROVEMENTS MOST NECESSARY IN ALLIANCE DEFENCE. THE MAJORITY OF THE MEASURES RECOMMENDED ARE ROOTED IN THE AD 70 AND OTHER REPORTS WHICH MINISTERS HAVE ALREADY ENDORSED. THEY CONFORM AS FAR AS PRACTICABLE TO THE GUIDANCE GIVEN BY MINISTERS IN 1973⁽²⁾. THEY ARE IN OUR VIEW THE BEST RECONCILIATION WHICH CAN BE ACHIEVED BETWEEN MILITARY REQUIREMENTS AND ECONOMIC CONSTRAINTS. WE BELIEVE THAT THEY MEET THE OBJECTIVE OF PROVI-

DING A BASIS FOR DEFENCE PLANNING FOR THE PERIOD UP TO 1930
WHICH IN REALISTIC, BUT WHICH ALSO PRESENTS COUNTRIES WITH A
REASONABLE CHALLENGE.

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12. THE PART OF THE TASK WHICH FALLS WITHIN THE PURVIEW OF
NATO ITSELF HAS NOW BEEN COMPLETED. THIS WORK WILL BE FRUITLESS,
HOWEVER, UNLESS IT IS ACTIVELY FOLLOWED UP IN NATIONAL FORCE
PLANNING; THE SUCCESS OF THIS EXERCISE WILL BE DETERMINED BY
THE EXTENT TO WHICH NATO DEFENCE PLANNING TARGETS ARE NOW
ACCEPTED AS NATIONAL PLANNING TARGETS, AND ALSO BY THE EXTENT
TO WHICH NATIONAL PROGRAMMES ARE DEVELOPED TO IMPLEMENT THEM.
NATIONAL ACTION ON THE FORCE GOALS WILL BE MONITORED AS PART OF
THE NATO DEFENCE REVIEWS WHICH WILL TAKE PLACE IN AUTUMN
1974 AND AUTUMN 1975. THESE REVIEWS WILL ASSESS, AGAINST THE
CRITERIA PROVIDED BY THESE GOALS, THE MILITARY CONTRIBUTION
WHICH EACH COUNTRY MAKES TO THE COLLECTIVE SECURITY OF THE
ALLIANCE.

(1) DPC/D(74)5, ANNEX B, 29TH APRIL, 1974

(2) DPC/D(73)8, 30TH MAY, 1973

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RECOMMENDATION

13. WE THEREFORE INVITE MINISTERS TO:

(A) NOTE THAT WE HAVE ADOPTED ON THEIR BEHALF FORCE
GOALS(1)

AS A BASIS FOR PLANNING FOR THE PERIOD 1975-1980(2);

(B) NOTED THE ASSOCIATED DEGREE OF RISK, AS ASSESSED BY THE
NATO MILITARY AUTHORITIES;

(C) TAKE THE NECESSARY ACTION TO INTRODUCE THE FORCE GOALS
ADDRESSED TO THEIR COUNTRIES INTO NATIONAL FORWARD
PLANNING.

(1) LISTED AT ANNEXES A AND B OF EACH OF THE COUNTRY REPORTS IN
THE DPC/D(74)5, SERIES

(2) SUBJECT TO THE RESERVATIONS NOTED IN THE NETHERLANDS AND
UNITED KINGDOM COUNTRY CHAPTERS.

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